

Message Text

LIMITED OFFICIAL USE

PAGE 01 BONN 11656 01 OF 02 151628Z

43

ACTION SCI-06

INFO OCT-01 EUR-25 ADP-00 AID-20 CEQ-02 CIAE-00 COA-02

COME-00 DODE-00 EB-11 EPA-04 INR-10 IO-13 L-03 NSF-04

NSC-10 NSAE-00 PM-07 RSC-01 SS-15 DOTE-00 INT-08

AEC-11 PRS-01 PA-03 USIA-15 HUD-02 HEW-08 CG-00 AGR-20

TRSE-00 H-03 CU-04 RSR-01 /210 W
----- 094022

R 151615Z AUG 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6857

INFO USMISSION EC BRUSSELS

LIMITED OFFICIAL USE SECTION 01 OF 02 BONN 11656

DEPARTMENT PASS USAEC AND DEPARTMENT PASS INTERIOR FOR
DOCTOR SLATER; ECBRUSSELS FOR RUBIN

E.O. 11652: N/A

TAGS: SENV, GW

SUBJECT: US/FRG ENVIRONMENTAL AGREEMENT

REF: A. STATE 157537; B. BONN 11393; C. BONN 10218;
D. STATE 161101

SUMMARY. EMBASSY SCIENCE ATTACHE MET WITH
REPRESENTATIVES OF FRG FOREIGN OFFICE (FONOFF) AND
MINISTRY OF INTERIOR (MININT) TO RESUME DISCUSSION OF
POSSIBLE US/FRG ENVIRONMENTAL AGREEMENT. FRG REPS
CONFIRMED THEIR STRONG INTEREST IN AGREEMENT. THEY
PRESENTED GERMAN DRAFT TEXT OF AGREEMENT AND OUTLINED
THEIR VIEWS AND OBJECTIVES WHICH INCLUDE "GOVERNMENT-
GOVERNMENT" AGREEMENT AS "UMBRELLA" FOR BROAD-BASED
PROGRAM OF ENVIRONMENTAL COOPERATION. END SUMMARY.
ACTION REQUESTED: SEE PARA 9.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BONN 11656 01 OF 02 151628Z

1. SCIATT GAVE FRG REPS SUBSTANCE PARAS 1-6 AND PROVIDED COPY OF LIST POTENTIAL PROJECTS FROM PARA 7, REF A. FRG REPS EXPRESSED INTEREST IN MANY IF NOT ALL TOPICS ON LIST AND PROMISED REVIEW THEM TO INDICATE PRIORITIES. HOWEVER, IN THEIR VIEW, THE ENVIRONMENTAL AGREEMENT SHOULD BE WRITTEN IN RELATIVELY GENERAL TERMS AND NATURE OF COOPERATIVE PROGRAM BETWEEN US AND FRG WOULD BE KEY FACTOR IN DETERMINING PRIORITY TO BE ASSIGNED EACH SPECIFIC PROJECT. FRG WISHES TO CONTINUE NEGOTIATIONS ABOUT FORM AND SUBSTANCE OF AGREEMENT WHILE WAITING FOR EXPERT ASSESSMENT OF SPECIFIC COOPERATIVE PROJECTS.

2. FRG PREFERS "GOVERNMENT TO GOVERNMENT" (G-G) AGREEMENT TO PROVIDE AN "UMBRELLA" FOR ENVIRONMENTAL COOPERATION WHICH MIGHT LIE OUTSIDE THE COMPETENCE OF ONLY ONE FRG OR USG AGENCY. MININT, FOR EXAMPLE, IS ALSO INTERESTED IN REACTOR SAFETY AND ENVIRONMENTAL IMPACT OF NUCLEAR POWER PLANTS WHICH ARE NOW WITHIN THEIR RESPONSIBILITY. THEY ALSO BELIEVE THAT OTHER TOPICS, FOR EXAMPLE, THOSE NOW INCLUDED WITHIN UGNR PROGRAM COULD BE CONTINUED UNDER AN APPROPRIATE G-G AGREEMENT BECAUSE FRG MININT NOW ACTS AS GERMAN COORDINATOR FOR THIS PROGRAM.

3. FRG REPS GAVE SCIATT DRAFT GERMAN TEXT OF US/FRG AGREEMENT. THIS TEXT WAS MAILED TO FRG EMBASSY ON AUGUST 10 FOR INFORMATION OF EMBASSY NOT RPT NOT NECESSARILY AS BASIS FOR DISCUSSIONS WITH USG. GERMAN DRAFT IDENTIFIES THE TWO GOVERNMENTS AS PARTIES TO THE AGREEMENT AND PROVIDES FOR COOPERATION IN FOLLOWING AREAS:

- INTERNATIONAL ENVIRONMENTAL POLICY AND ORGANIZATIONS
- DEVELOPMENT OF ENVIRONMENTAL INFORMATION SYSTEM
- ENVIRONMENTAL IMPACT EVALUATION
- EDUCATION IN ENVIRONMENTAL PROTECTION
- ORGANIZATION FOR ENVIRONMENTAL PROTECTION
- ENVIRONMENTAL ASPECTS OF ENERGY MANAGEMENT
- REACTOR SAFETY AND RADIATION PROTECTION

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 BONN 11656 01 OF 02 151628Z

DRAFT AGREEMENT ALSO PROVIDES EXPLICITLY FOR CONTINUATION OF FOLLOWING PROGRAMS FROM UGNR, I.E., WATER, AIR, SOLID WASTES, COAL RESEARCH, ELECTRICAL POWER GENERATION AND TRANSMISSION, AND OCCUPATIONAL SAFETY IN MINES.

4. PROGRAMS WOULD BE CONDUCTED BY EXCHANGE OF INFORMATION AND PEOPLE, BY JOINT MEETINGS AND PROJECTS,

AND BY COOPERATION IN INTERNATIONAL FIELD.

5. SCIATT EXPLAINED USG FAVORED AN AGREEMENT LIMITED, AT LEAST INITIALLY, TO SUBJECTS WITHIN EPA COMPETENCE. FONOFF REPS RESPONDED THAT BROAD G-G AGREEMENT WAS DESIRED TO PROVIDE POLITICAL BALANCE FOR RECENT FRG/USSR AGREEMENTS. G-G AGREEMENT SHOULD ALSO BE MORE FLEXIBLE TO MEET CHANGING NEEDS AND ORGANIZATIONAL PATTERNS. FURTHERMORE, AN OVERALL G-G AGREEMENT

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 BONN 11656 02 OF 02 151628Z

43

ACTION SCI-06

INFO OCT-01 EUR-25 ADP-00 AID-20 CEQ-02 CIAE-00 COA-02

COME-00 DODE-00 EB-11 EPA-04 INR-10 IO-13 L-03 NSF-04

NSC-10 NSAE-00 PM-07 RSC-01 SS-15 DOTE-00 AEC-11

PRS-01 PA-03 USIA-15 HUD-02 HEW-08 CG-00 AGR-20

TRSE-00 H-03 CU-04 RSR-01 /202 W

----- 094027

R 151615Z AUG 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6858

INFO USMISSION EC BRUSSELS

LIMITED OFFICIAL USE SECTION 02 OF 02 BONN 11656

DEALING WITH IMPORTANT LONG-RANGE PROBLEMS COULD BE MORE EFFECTIVELY EXPLOITED BY BOTH GOVERNMENTS FOR PUBLIC RELATIONS PURPOSES. (ONE MININT REP INTERJECTED AT THIS POINT THAT FRG WAS AWARE EPA WOULD PREFER TO LIMIT ANY AGREEMENT TO MORE NARROW TECHNICAL FRAMEWORK. THIS WOULD NOT RPT NOT MEET FRG NEEDS.)

6. AS NOTED IN PARA 3 ABOVE, DRAFT GERMAN AGREEMENT INCLUDES SEVERAL ELEMENTS OF UGNR PROGRAM, THE LAST THREE OF WHICH DO NOT RPT NOT FALL WITHIN RESPONSIBILITIES OF THE FRG MININT. IN SCIATT'S VIEW, THIS DIVIDED RESPONSIBILITY HAS IN THE PAST WEAKENED FRG PARTICIPATION IN UGNR PROGRAM. ACCORDINGLY, SCIATT QUESTIONED WISDOM OF INCLUDING "NON-ENVIRONMENTAL" ELEMENTS OF THE UGNR IN THIS NEW ENVIRONMENTAL AGREEMENT. SCIATT SUGGESTED THAT REMAINING ELEMENTS OF UGNR PROGRAM MIGHT BE DISCUSSED IN ANOTHER CONTEXT, FOR EXAMPLE AS PART OF AN US/FRG PROGRAM FOR COOPERATION LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BONN 11656 02 OF 02 151628Z

IN ENERGY AND NATURAL RESOURCES, IF THIS WERE CONSIDERED DESIRABLE.

7. SCIATT ALSO SUGGESTED THAT REACTOR SAFETY AND RELATED TOPICS MIGHT BE THE SUBJECT OF SEPARATE US/FRG AGREEMENT. FONOFF AND MININT REPS REPORTED THAT USAEC IS ACTIVELY SEEKING A US/FRG AGREEMENT FOR COOPERATION IN REGULATORY MATTERS, STANDARDS, SAFETY AND ENVIRONMENTAL IMPACT OF NUCLEAR FACILITIES. NEGOTIATIONS ON THIS AGREEMENT WILL CONTINUE DURING SEPTEMBER MEETING IN BONN ON REACTOR SAFETY. IN FRG VIEW, THE AGREEMENT DESIRED BY USAEC COULD BE AN ANNEX OR SUBSIDIARY ARRANGEMENT UNDER THE "UMBRELLA" G-G AGREEMENT ON ENVIRONMENTAL COOPERATION.

8. REF D SUGGESTED OCTOBER DATE FOR GENSCHER VISIT TO U.S. EMBASSY WILL CONTACT MINISTER'S OFFICE TO CONFIRM.

9. EMBASSY COMMENT. FRG REPS PROMISED TO CONSIDER TOPICS FROM PARA 7, REF A, SCIATT'S COMMENTS AND REPORTS FROM THEIR EMBASSY IN WASHINGTON. A SECOND FRG DRAFT WILL PROBABLY EMERGE. FRG APPEARS FIRM IN THEIR DESIRE FOR A "GOVERNMENT TO GOVERNMENT" AGREEMENT TO BE SIGNED BY FRG AMBASSADOR WITH FULL POWERS ON BEHALF OF FRG, AND BY INTERIOR MINISTER GENSCHER. THEY HOPE USG WOULD BE PREPARED TO SIGN G-G EXECUTIVE AGREEMENT AT SIMILAR LEVEL. FRG REPS SUGGESTED THAT JOINT DRAFTING SESSION IN BONN OR WASHINGTON IN SEPTEMBER MAY BE NECESSARY TO COMPLETE AGREED TEXT BEFORE GENSCHER VISIT.

10. ACTION REQUESTED. US COMMENTS ABOUT FRG VIEWS. WOULD USG BE PREPARED TO PARTICIPATE IN DRAFTING SESSION IN SEPTEMBER? EMBASSY WOULD APPRECIATE COPIES OF ALL DRAFT AGREEMENTS FOR COOPERATION WHICH USAEC HAS REPORTEDLY PROVIDED DIRECTLY TO GERMAN AUTHORITIES.

CASH

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 15 AUG 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973BONN11656
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: n/a
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730837/aaaabbau.tel
Line Count: 224
Locator: TEXT ON-LINE
Office: ACTION SCI
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: A. STATE 157537; B. BONN 11393; C. B, ONN 10218;
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 22 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <22-Aug-2001 by martinml>; APPROVED <12-Sep-2001 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: US/FRG ENVIRONMENTAL AGREEMENT
TAGS: SENV, GE
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005